Updating Waterway and Wetland Administrative Rules

Amanda Minks 9/16/2021

Scope

- Seeking to update 4 rules:
 - NR 300, time limits and fees for permitting
 - NR 301, water regulation enforcement
 - NR 305, time limits for water regulation decisions
 - NR 310, procedures for exemptions, GPs, IPs, notices, hearings and administrative review



Goals

- Reduce administrative code redundancy through consolidation
- Update administrative procedures for waterway regulations to align with statutory requirements
- Update fee system

Will NOT change activity-specific and project-specific eligibility

General Outline

- Subchapter I Regulatory Decisions
- NR 300.04 Waterway exemptions
- NR 300.05 Wetland exemptions
- NR 300.06 Waterways and wetland general permits
- NR 300.07 Waterways and wetland individual permits
- NR 300.08 Notices and public comment
- NR 300.09 Individual permit decision
- NR 300.10 Dam individual permits
- NR 300.11 Waterway and wetland permit fees

- Subchapter II Water Quality Certification
- NR 300.12 General
- NR 300.13 Notification
- NR 300.14 Process
- NR 300.15 Waiver
- NR 300.16 Individual water quality certification decisions
- Subchapter III Regulatory Services
- NR 300.17 Navigability and ordinary high water mark determinations
- NR 300.18 Wetland determinations
- Subchapter IV Enforcement and Permit Proceedings
- NR 300.20 After the fact permits
- NR 300.21 Relationship of enforcement and permit proceedings
- NR 300.22 Exceptions to time limits
- NR 300.23 Inspection authority

Wetland Exemptions (300.05)

- Creates general sideboards for exemption decisions
- Incorporates Act 183 components
 - Specifies process for voluntary exemption reviews vs. mandatory exemption reviews
- Affirms DNR's intention to be consistent with federal exemption policies to the greatest extent possible

General Information is, Pay online by credit card, debit card or e-check. (You must use this system to pay all application fees), Include your dig th page. You may save, close and return to your draft permit as often as necessary to complete your application. If there are no updates in 90 days

Wetland Identification Requests

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Waterway and Wetland GPs (300.06)

- Specifies application submittal requirements
- General eligibility determination sideboards
- Wetland self-reporting permits
 - Clarifies statutory authority in s. 281.36(3g)(h)4, ability for DNR to waive permit application process
 - Creates standards for DNR to use wetland self-reporting GPs authorization

Example

WISCONSIN DEPARTMENT OF NATURAL RESOURCES WETLAND GENERAL PERMIT FOR CITY OF SUPERIOR SPECIAL AREA MANAGEMENT PLAN

Permittee: The General Public in Wisconsin

Permit No. WDNR-GP8-2019

<u>Issuing Office</u>: Waterways and Wetlands Section, Bureau of Watershed Management,

Wisconsin Department of Natural Resources (Department)

Issuance Date: July 22, 2019

Expiration Date: July 21, 2024

GENERAL PERMIT AUTHORIZATIONS: In compliance with the provision(s) of section 281.36 (3b)(b), Wis. Stats., no person may discharge/place dredged or fill material into a wetland unless the discharge is authorized by a wetland general permit or individual permit issued by the Department of Natural Resources (Department) or the discharge is exempt under s. 281.36(4). The Department has authority to issue general permits under s. 281.36(3g), Wis. Stats.

Notices and Public Comment (300.08)

- Significant reduction in duplicative content
- Creates opportunity for virtual hearings, must meet the following conditions:
 - 1. The applicant and any interested member of the public that requested the public informational hearing agree to this hearing format.
 - 2. A telepresence hearing will provide for efficient and effective means to gather public comment and information.
 - 3. All hearing materials are readily available electronically.

Fees

- Current fees were enacted in 2011 Act 118
- Fee increases are necessary to account for inflation, travel costs, and application mitigation review and approval decisions in order to provide program funding for staffing



Fees



| Stats | Fee Type | Current Fee | Current Fee, Adjusted for Inflation | Proposed |
|---------|-----------------------------|----------------|-------------------------------------------|----------|
| 281.36 | Wetland GP | 500 | 619.83 | 600 |
| 281.36 | Wetland IP | 800 | 991.73 | 1700 |
| 30.11 | Bulkhead line/lakebed lease | 600 | 743.8 | 900 |
| 30.12 | Structures GP | 300 | 371.9 | 350 |
| 30.12 | Structures IP | 600 | 743.8 | 750 |
| 30.1335 | Marina IP | 600 | 743.8 | 900 |
| 30.18 | Withdrawal IP | 600 | 743.8 | 900 |
| 30.19 | Enlargement GP | 300 | 371.9 | 350 |
| 30.19 | Enlargement IP | 600 | 743.8 | 750 |
| 30.195 | Realignment IP | 600 | 743.8 | 900 |
| 30.2 | Dredging GP excluding GP20 | 300 | 371.9 | 350 |
| 30.2 | Dredging IP | 600 | 743.8 | 900 |
| 30.206 | Other Waterway GPs | 300 | 371.9 | 350 |
| 30.208 | Other Waterway IPs | 600 | 743.8 | 750 |
| | WQC | 600 | 743.8 | 750 |
| | Declaratory ruling | 800 | 991.73 | 800 |

Outcomes

| Current Fee | Proposed | Fee Type | Average Number of Applications per Year | Change I Compliar | n Annual nce Cost |
|----------------|----------|-----------------------------|--------------------------------------------|----------------------|----------------------|
| 500 | 600 | Wetland GP | 274 | \$ | 27,400.00 |
| 800 | 1700 | Wetland IP | 107 | \$ | 96,300.00 |
| 600 | 900 | Bulkhead line/lakebed lease | 1 | \$ | 300.00 |
| 300 | 350 | Structures GP | 200 | \$ | 10,000.00 |
| 600 | 750 | Structures IP | 255 | \$ | 38,250.00 |
| 600 | 900 | Marina IP | 1 | \$ | 300.00 |
| 600 | 900 | Withdrawal IP | 1 | \$ | 300.00 |
| 300 | 350 | Enlargement GP | 103 | \$ | 5,150.00 |
| 600 | 750 | Enlargement IP | 37 | \$ | 5,550.00 |
| 600 | 900 | Realignment IP | 11 | \$ | 3,300.00 |
| 300 | 350 | Dredging GP excluding GP20 | 101 | \$ | 5,050.00 |
| 600 | 900 | Dredging IP | 61 | \$ | 18,300.00 |
| 300 | 350 | Other Waterway GPs | 221 | \$ | 11,050.00 |
| 600 | 750 | Other Waterway IPs | 45 | \$ | 6,750.00 |
| 600 | 750 | WQC | 7 | \$ | 1,050.00 |
| 800 | 800 | Declaratory ruling | 0 | \$ | - |
| | | | | | |

Total predicted costs:

\$ 229,050

Water Quality Certification

- In September 2020, EPA and USACE updated 401 WQC regulations
- Elements that have changed as a result of federal rule changes:
 - Pre-application requirements
 - Application requirements
 - Increased coordination between USACE and WDNR
 - Downstream consultation requirements
- This rule is NOT intending to replicate federal rule changes or update NR 299
- This rule seeks to clarify and standardize the waiver process for exempt activities

Navigability and OHWM Determinations

- Optional service
- Creates standard process, timelines and expectations for DNR to complete a navigability or OHWM determination for a stakeholder
- For planning purposes outside permit and enforcement processes
- Does not impact surveyors or counties from also completing OHWM and navigability determinations



Service Options

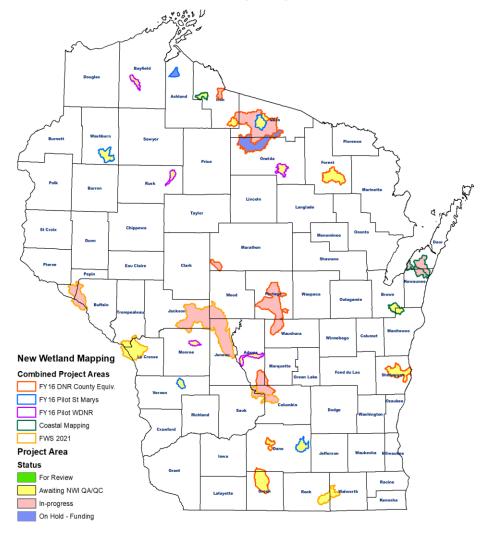
- DNR completes
- DNR confirms
- MOAs may be negotiated with municipalities, the U.S. army corps of engineers, and other governmental entities

| | DNR completes | DNR confirms |
|----------------------------|---------------|--------------|
| OHWM or Nav. determination | \$200 | \$100 |
| Both | \$300 | \$100 |

Wetland mapping

- Current fee structure in 23.32 is based on printed maps
- A person may request that a watershed be mapped
 - No smaller than a HUC-12 watershed size
 - Fee is \$0.10 per acre for the request
- DNR may enter into a MOA with another organization or entity to incorporate wetland mapping conducted by an independent third party

Wisconsin Wetland Inventory Project Areas 06/21/2021



CONNECT WITH US



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